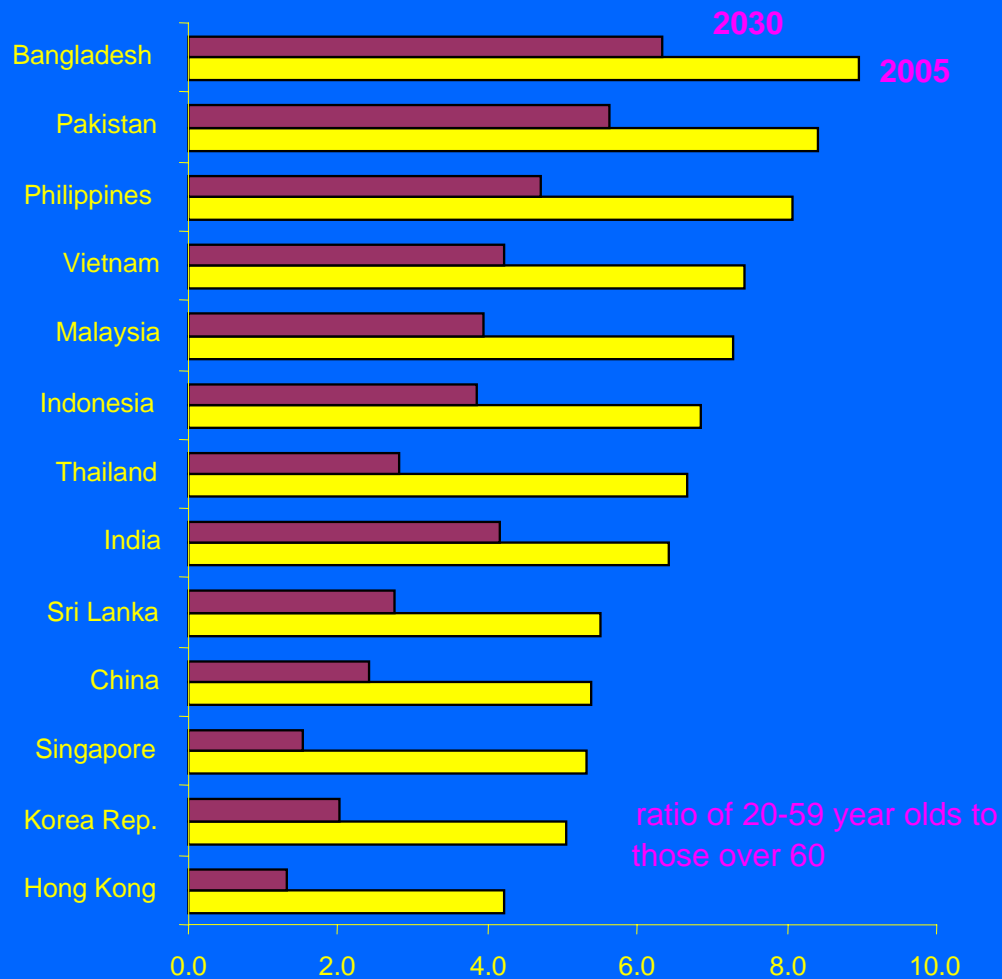


Pension funds in emerging Asia

Robert Palacios, World Bank
SECP – Private Pension Fund Seminar
Islamabad, Pakistan
December 9, 2005

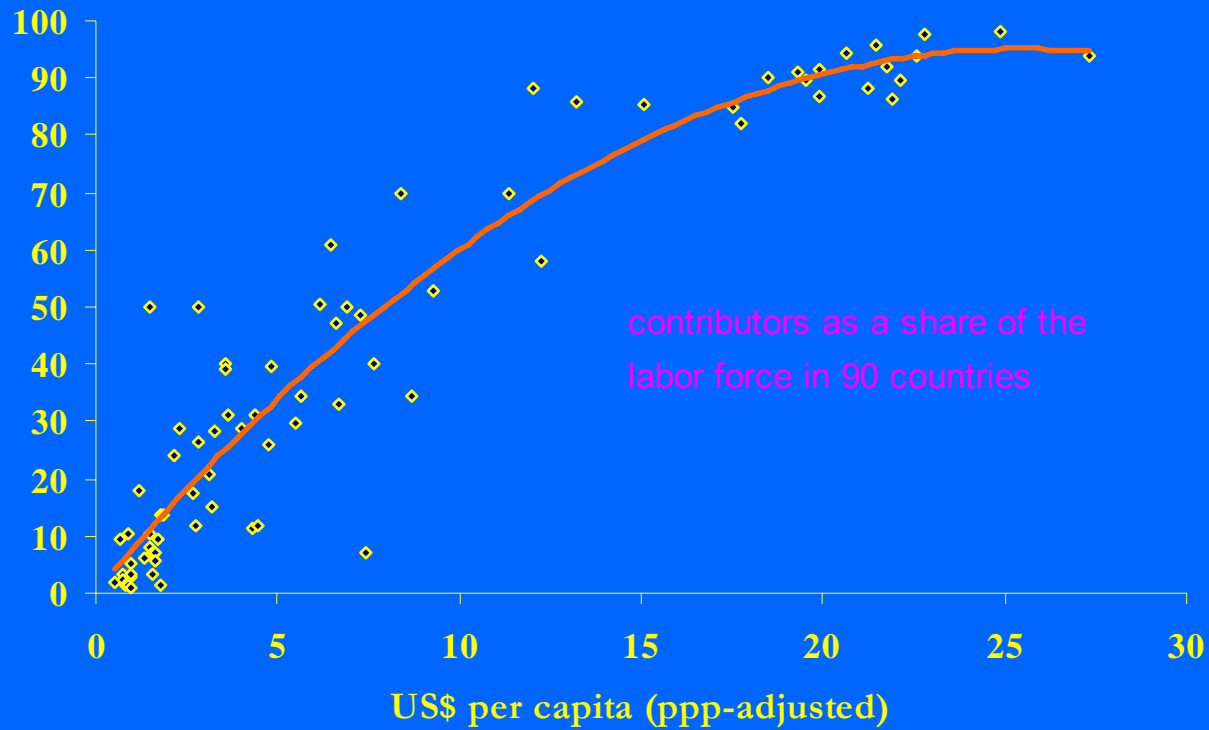
Asia is aging



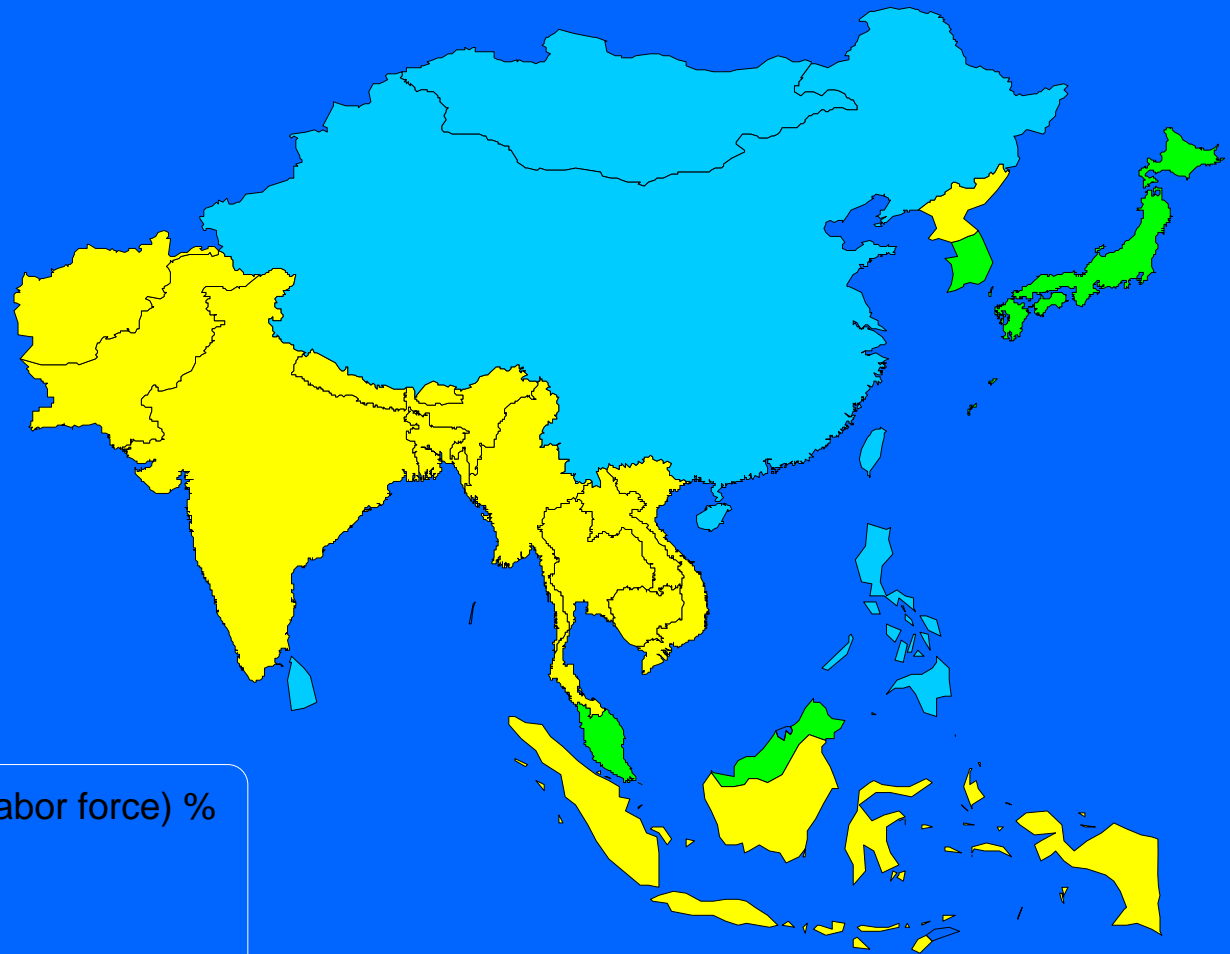
Are pension systems ready...

- Low coverage
- Mostly unfunded liabilities especially for public sector
- Questionable secondary impact on economy
 - ◆ Discourage formal sector work
 - ◆ “Fake funding” undermines saving
 - ◆ Missed opportunity for positive impact on capital markets

Pensions - coverage



Pensions - coverage



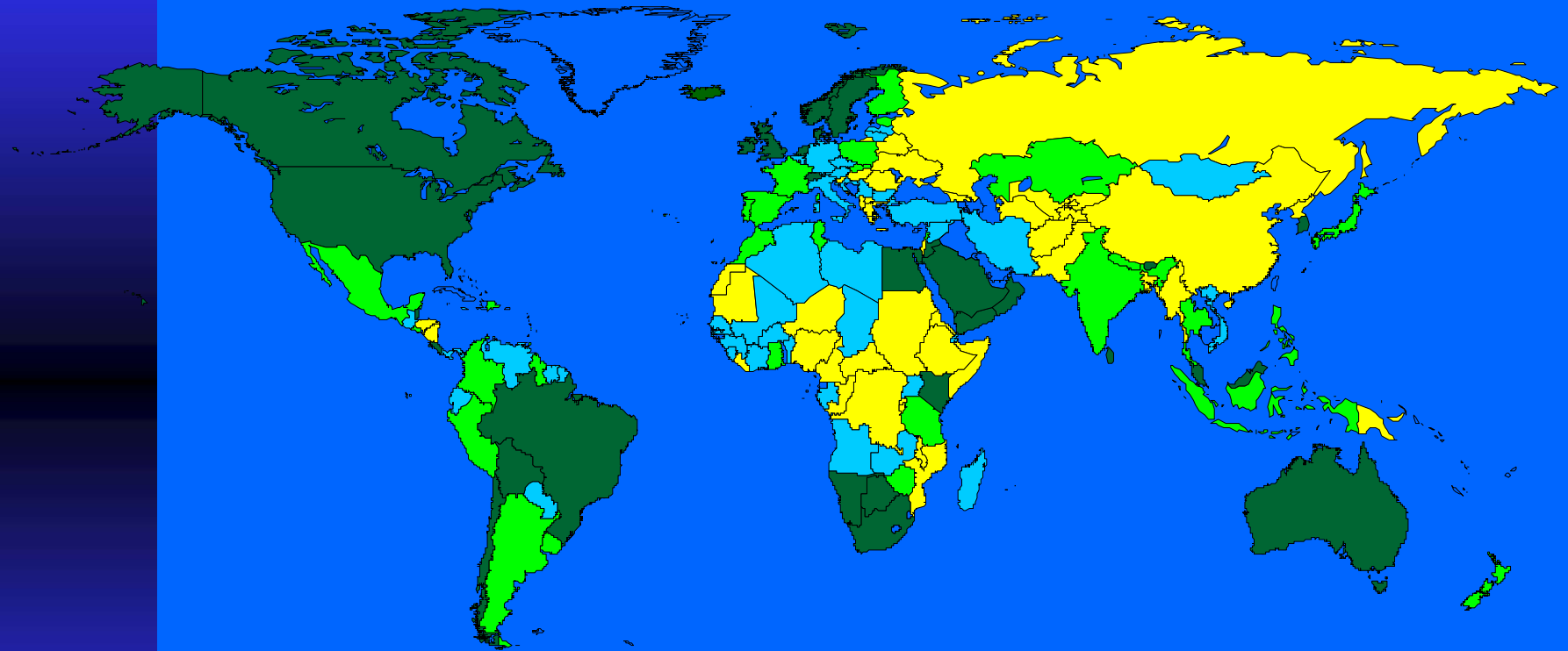
Coverage (contributors / labor force) %

- 0 to 15
- 15 to 49
- 49 to 100

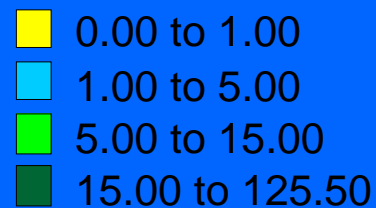
Pensions - coverage

- Even with good growth, low coverage today means most elderly will have limited or no pensions. This leads to several problems:
 - ◆ Heavy reliance on family support
 - ◆ Growing number of “aged deserving poor”
 - ◆ Increased disparity between the elderly haves (with pensions) and have nots
 - ◆ Unfunded pension liabilities for few financed by taxes on the many – i.e. inter/intragenerational inequity
- Pressure to expand coverage to informal sector

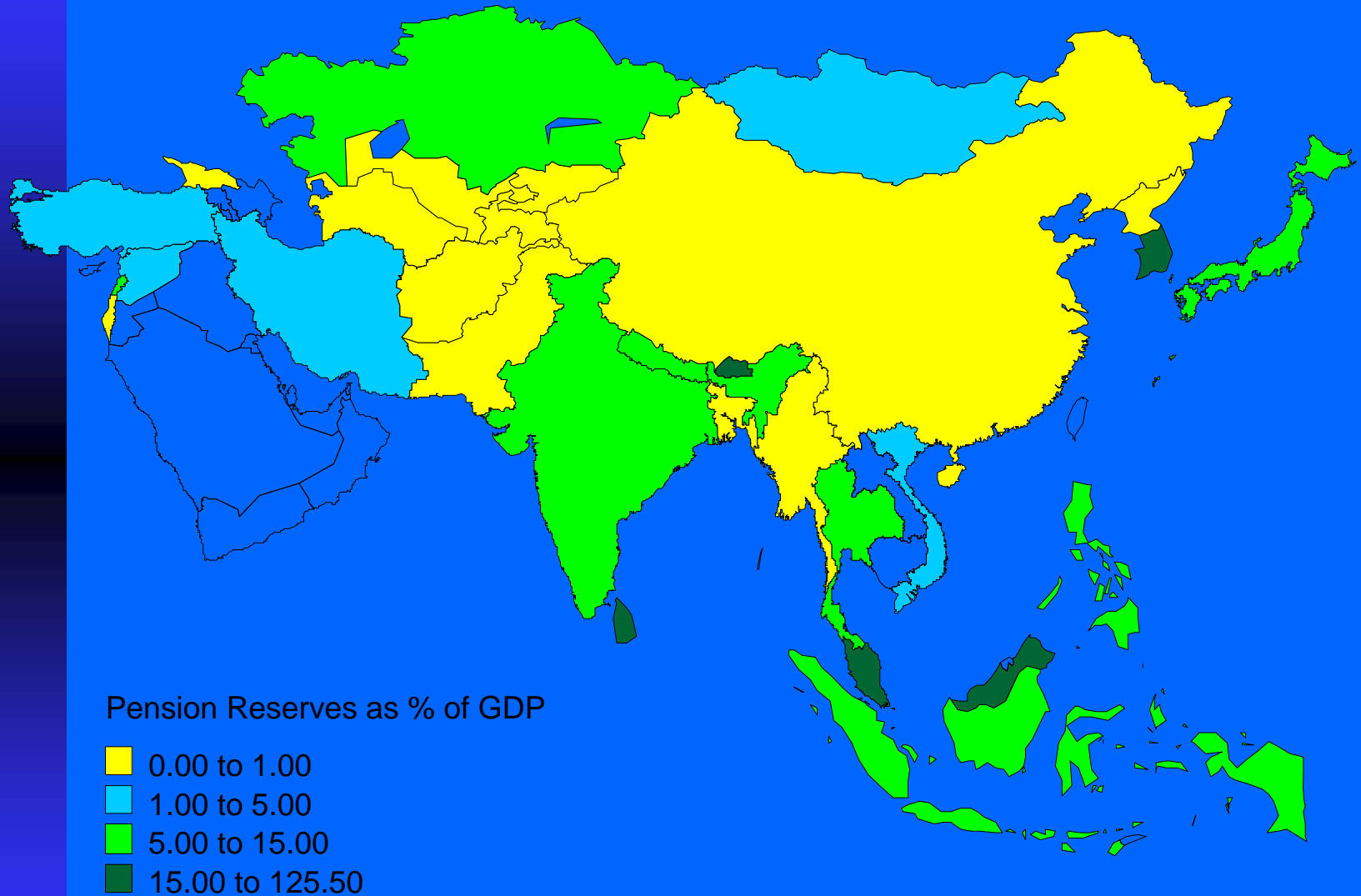
Global Pension Fund Assets



Pension Reserves as % of GDP



Asian pension funds



Pensions - funding

- Three major approaches to funding mandated pensions represented in Asia
 - ◆ Partially funded DB schemes in India, Korea, Pakistan, Thailand
 - ◆ Centrally managed DC schemes in India, Malaysia, Nepal, Singapore and Sri Lanka
 - ◆ Decentralized, private DC schemes in Hong Kong, Pakistan (voluntary) and proposed in India

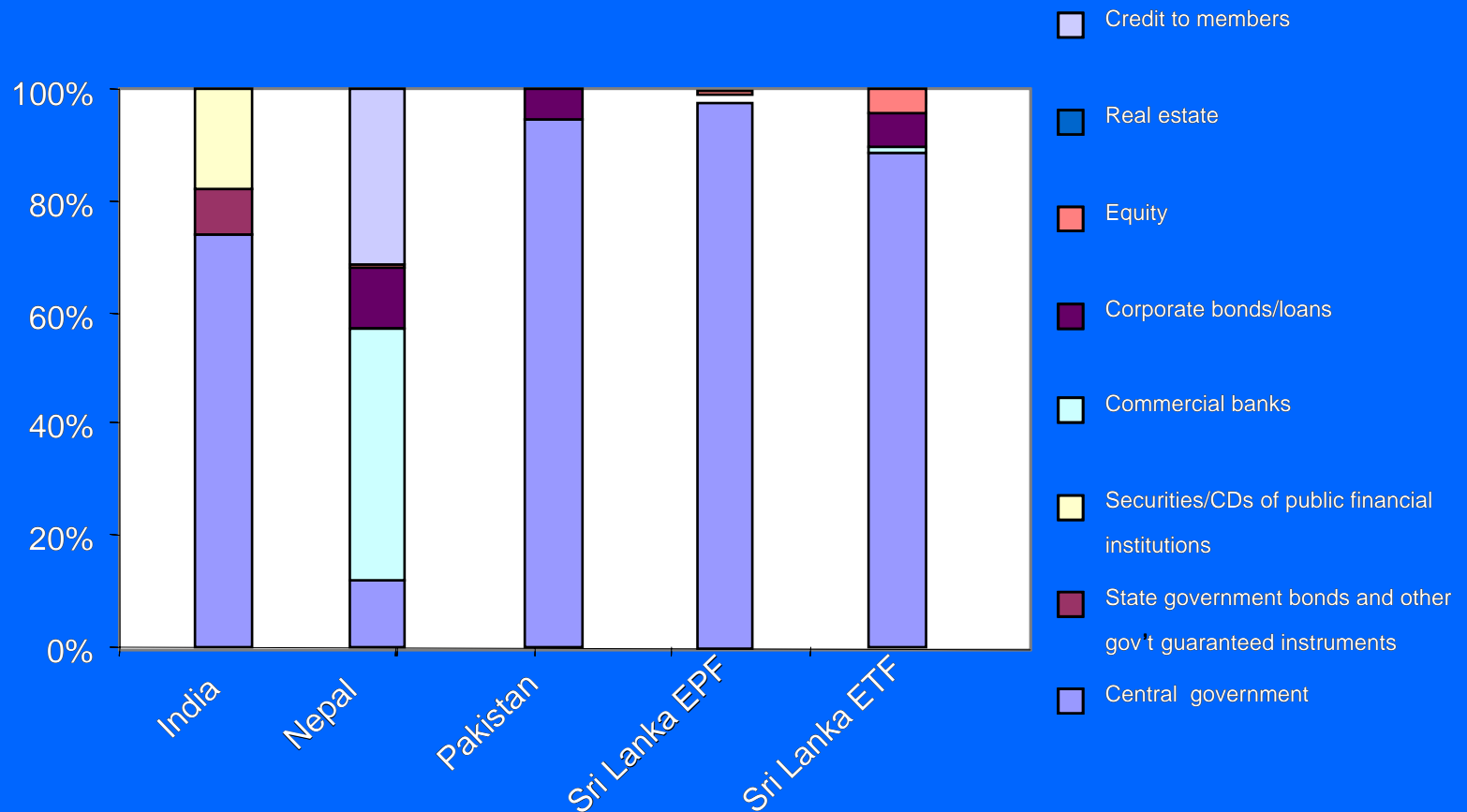
Pensions - funding

- Civil service pension schemes are non-contributory, generous and unfunded in most of developing Asia
 - ◆ By one definition, 25-60% of GDP in South Asia
- Several countries have liabilities growing for non-civil servant schemes (EOBI Pakistan, EPS India, SSO Thailand and China)
- Even provident funds probably do not add savings
- A few countries are moving towards true funding including India, Thailand and/or expanding their funded, voluntary pension sectors as in China, India and Pakistan

Pensions – secondary impact

- Pension funds can have a positive secondary impact on economy by increasing savings and contributing to capital market development
- If savings are borrowed toward extra government consumption, then this positive effect is negated
- Publicly managed funds are more likely to be ‘captured’ and more problematic to invest through capital markets

Pensions – investments



Looking forward

- Funding can help meet the challenges of aging:
 - ◆ Growth – harnessing a pool of long term savings that contributes to capital market development and limiting burden on fisc
 - ◆ Consumption smoothing – allowing individuals to diversify risks (wage growth vis a vis domestic and international capital returns)
 - ◆ Sustainability – encouraging discipline and transparency in order to avoid pressure for a sudden increase in pension liabilities
 - ◆ Coverage – providing a fiscally sustainable way to expand coverage to informal sector

Looking forward

- However, the approach to funding chosen will largely determine whether these benefits materialize
 - ◆ Public management has historically tended to result in lower returns
 - ◆ 'Fake funding' can be the result when government borrows most of funds and increases consumption (especially for DB schemes)
 - ◆ Private decentralized management requires superior design to minimize costs and truncate risks for typical workers – default portfolio key
 - ◆ Coverage expansion to informal and rural sectors more likely to succeed with DC

Looking forward

- What policy choices are more likely to yield the benefits of funding?
 - ◆ Diversification of portfolios and international investment for countries with small markets
 - ◆ Governance arrangements that limit political capture of pension funds (a la CPPIB-Canada)
 - ◆ Changes to DB accounting to reflect liabilities in fiscal accounts
 - ◆ Careful design and strong supervision for private decentralized schemes
 - ◆ DC schemes that can be used to expand coverage, perhaps with direct subsidies

Looking forward

- Some encouraging examples:
 - ◆ India's proposed NPS
 - ◆ Thailand's GPF and proposed 'second pillar'
 - ◆ Hong Kong's MPF and China's individual accounts (if it moves to true funding)
 - ◆ Vietnam proposing subsidized, voluntary DC scheme for informal sector
 - ◆ Corporate pensions in Korea
 - ◆ Voluntary, privately-managed pensions in Pakistan